

Meeting Date: January 25, 2023

Submitted by: Dan FitzGerald MPI MCIP RPP, Planner II

Report No: PLA-3-2023

Subject: Application for Minor Variance (File No. A-27/2022)

Recommendation:

THAT Minor Variance Application A-27/2022, filed by Carlo Iarusso on behalf of Patrick Cox and Jennifer Dickenson for relief from the Comprehensive Zoning By-law in order to establish a maximum size of 269.4 square metres (2900 square feet) for all accessory buildings, for a property legally described as Part of Lot 10, Concession 8 North, in the Municipality of Middlesex Centre, County of Middlesex and is municipally known as 10651 Ilderton Road, be REFERRED back to staff;

AND THAT the Owner or applicant revise the size of the accessory building not to exceed the lesser of 3 percent lot coverage or the overall ground floor area of the existing single detached dwelling.

AND FURTHER THAT the application be brought back to the Committee of Adjustment to the February 15th 2023 meeting for a decision.

Purpose:

The purpose of this report is to provide the Committee of Adjustment with a recommendation regarding a minor variance for a property located on the southeast side of County Road 16 (Ilderton Road), west of the intersection at Nairn Road and Ilderton Road.

A location map is included as Attachment 1.

Background:

The purpose and effect of the Application for Minor Variance is to seek relief from the Middlesex Centre Comprehensive Zoning By-law 2005-005 as it relates to the maximum permissible gross floor area for an accessory building in the Agricultural (A1) Zone. The applicant is requesting a maximum size of all accessory buildings of 334.45 square metres (3600 square feet), or 4.13 percent lot coverage, whereas the Zoning By-law permits a maximum size of the lesser of one hundred sixty five square metres (165.0 m2)

(1776 square feet) of gross floor area or three percent (3%) lot coverage, which in this case would be a maximum permissible size of 165 square metres. The effect of the proposal is to facilitate the construction of one accessory building in the side yard of the property. A site plan is included as Attachment 2.

The subject lands are located in an agricultural area. They abut agricultural lands to the east, south and west, and a former gravel pit to the north. It maintains a frontage of approximately 150.8 metres (495 feet) along County Road 16 (Ilderton Road), and an area of approximately 2.0 acres (0.81 hectares). It is designated 'Agricultural' in the Middlesex Centre Official Plan, and zoned 'Agricultural (A1) Zone' in the Middlesex Centre Comprehensive Zoning By-law.

The applicant has provided a conceptual site plan showing the proposed location of the accessory building, located in the interior side yard. The applicant is proposing to build an accessory building, which is described as being needed for storage of multiple vehicles, trailers and other items. The proposed variance is summarized below:

Requirements	Relief Requested
As per section 4.1 (b) (iv) no buildings or structures accessory to a dwelling shall exceed the lesser of 165.0 m² (1776 ft²) of gross floor area or three percent (3%) lot coverage in any <u>Agricultural Zone</u> .	334.45 square metres (169.45 square metres above the maximum permitted size)

Consultation:

Notice of the applications have been circulated to agencies, as well as property owners in accordance to the requirements of the <u>Planning Act.</u>

Public Comments:

At the time of writing the subject report, no comments or concerns had been received from the public regarding this proposal.

Agency Comments:

The following comments were received at the time of writing this report;

Enbridge Pipelines does not have any assets in the area.

Analysis:

Section 45(1) of the Planning Act authorizes the Committee of Adjustment to grant relief from the Comprehensive Zoning By-law requirements if a request is deemed to be desirable for the appropriate development or use of the land, building, or structure; the requested relief is minor; and the general intent and purpose of both the Official Plan and Comprehensive Zoning By-law are maintained.

In addition to the above, Section 10.9 of Middlesex Centre's Official Plan must also be satisfied in order for a minor variance to be granted. Section 10.9 provides the following policies with respect to minor variance applications:

- I. The proposal is compatible with the surrounding neighbourhood;
- II. The proposal is in keeping with the general intent and purpose of the Comprehensive Zoning By-law;
- III. The proposal is in keeping with the general intent and purpose of the Official Plan;
- IV. The proposal is appropriate and desirable use of land; and
- V. The variance is generally minor in nature. The interpretation of what is minor is not necessarily based on the extent by which the by-law is varied. Rather, it is based on whether the effect of the variance could be considered minor.
- VI. There are valid reasons as to why the by-law cannot or should not be complied with, and that reasonable alternatives that comply with the by-law have been considered.

As previously noted, the subject land is designated 'Agricultural Area' according to the County of Middlesex and 'Agricultural' in the Middlesex Centre Official Plan. The lot is zoned 'Agricultural (A1) Zone' by Middlesex Centre's Comprehensive Zoning By-law. The applicant noted that the proposed increase in size is based on the request to maintain a larger area for storage of vehicles, trailers, and other items.

Planning has reviewed the proposed minor variances in relation to the four Planning Act tests as listed above. The analysis has been broken up below which takes into consideration each variance against the four tests.

Is the variance considered minor in nature? NO

The interpretation of what is minor is not necessarily based on the extent to which the zoning by-law is varied. Rather it is based on whether the impact of the variance can be considered minor. In review of the proposed minor variance, staff have reviewed whether to consider the variance minor based on the location, the context of development on the lands, and the existing characteristics of the neighbourhood. The proposed increase in size of 169.45 square metres is not considered minor in nature. A maximum size of 334.45 square metres has the potential to impact the rural residential character of the lot, with the accessory building exceeding the size of the existing dwelling by 111.5 square metres. Therefore, staff is of the opinion that the visual impact from the requested relief would not be minor in nature given the size of the proposed accessory building on the lot.

Is the variance an appropriate use of the land? NO

The subject property is a rural residential lot that is generally surrounded by agricultural lands. While an accessory use is an appropriate use of the land and is consistent with residential uses, the size of the structure, as being requested by the application, is not consistent with the character of accessory buildings necessary to support the residential use of a property. As such, the variance is not considered an appropriate use of the land.

Does the variance maintain the intent of the Official Plan? YES

The intent of the Official Plan through the Agricultural designation is primarily to protect farmland, but to permit dwellings and accessory buildings in the area as ancillary uses. The proposed accessory building would be directly associated with the residential use of the property, therefore planning staff find that the subject proposal would maintain the general intent and purpose of the Municipal Official Plan.

Does the variance maintain the intent of the Zoning By-law? NO

The general intent and purpose of the Comprehensive Zoning By-law as it relates to the maximum permissible size and height for an accessory building is to limit an accessory building to maintain the dwelling as the principle use of the lands. Additionally, size is generally limited to ensure the accessory building is only used for residential related purposes, and no ancillary commercial use of the building would occur. The size of the proposed structure may create future compatibility issues in regards to non-residential uses moving into the accessory structure. Accordingly, the application does not, in staff's opinion, maintain the intent of the Zoning By-law, as there is a concern that the size and location of the proposed accessory structure will detract the appearance of the single detached dwelling, as well as the residential function of the lands.

Given the above, Planning Staff recommends the application be referred back to the applicant to provide an opportunity to revise the requested size to no larger than the lesser or 3 percent lot coverage, or the ground floor area of the dwelling.

This opinion is provided prior to the public meeting and without the benefit of potentially receiving all comments from agencies or members of the public. Should new information arise regarding this proposal prior to or at the public meeting, the committee is advised to take such information into account when considering the application.

Financial Implications:

None.

Attachments:

- 1. Location Map
- 2. Proposed Site and Building Plan