



Meeting Date: June 21, 2023

Submitted by: Dan FitzGerald MPI MCIP RPP, Planner II

Report No: PLA-43-2023

Subject: Consent Application (B-11/2023); 14875 Ilderton Road

Recommendation:

THAT Consent Application B-11/2023, filed by Robson Brother Partnership in order to sever a residence surplus to a farm operation as a result of consolidation, from a lot legally described as Part of Lot 12, Concession 10 North, in the Municipality of Middlesex Centre, County of Middlesex, and municipally known as 14875 Ilderton Road; be GRANTED, subject conditions:

AND THAT Consent B-11/2023 be subject to the following conditions:

1. That the Certificate of Consent under Section 53(42) of the *Planning Act* shall be given within two years of the date of the notice of the decision. The request for the Certificate of Consent shall be accompanied by a written submission that details how each of the conditions of severance has been met.
2. That the fee for the Certificate of Consent be paid in accordance with the Municipality's Fees and Charges By-law.
3. That the size of the resultant severance be limited to approximately 1 acre, to the satisfaction of the Municipality.
4. That a draft reference plan be prepared by an Ontario Land Surveyor for the purposes of facilitating the transaction of Consent B-11/2023 and that this plan be approved by the Municipality prior to being deposited with the Land Registry Office.
5. That the Owner's solicitor provide a Transfer in Preparation to the Municipality, together with a deposited reference plan and a Schedule describing the land to be transferred, for the purposes of the issuance of a Certificate of Consent.

6. That the Owner's solicitor submit an undertaking in a form satisfactory to the Municipality to register an electronic transfer of title consistent with the Consent decision.
7. That the Owner enter into a severance agreement with the Municipality in order to advise future owner of the severed lot of Consent B-11/2023 of normal farm practices occurring in the area as outlined in the Farming and Food Production Protection Act, 1998, as amended.
8. That any outstanding property taxes for the severed and retained lots of Consent B-11/2023 be paid in full.
9. That, if necessary a revised assessment schedule in accordance with the Drainage Act, as amended, be commissioned and paid for by the Owner.
10. That a Zoning By-law Amendment that recognizes the residential use of the severed lot and prohibits any additional residential use on the retained lot of Consent B-11/2023 be in full force and effect.
11. That the Owner provide confirmation that the private sewage disposal system that services the residence on the severed lot of Consent B-11/2023 is wholly contained on the said lot and that a 100% contingency area exists, to the satisfaction of the Municipality.
12. That the severed land requires its own entrance, address and any laneway connecting the retained and severed land shall be altered in such a way that one cannot travel from one parcel of land to the other.
13. That the retained accessory building must be confirmed by a professional engineer, or to the satisfaction of the Chief Building Official, to be suitable to support a residential accessory use. A building permit is required if any improvements are to be made. The applicant is to demonstrate that the accessory buildings meet the applicable zoning by-law standards.
14. That any existing debris or foundations from the remnant parcel as a result of severance application B-11/2023 be cleared and removed from site, to the satisfaction of the Chief Building Official.
15. That the hydro service for the severed lands be fully within the boundary of the proposed severed lot.

16. That a land dedication be required, measured to 18 m from the centerline of construction of both County Road 16 (Ilderton Road) and County Road 41 (Adelaide St N) across the severed and retained parcels to the County of Middlesex for the purposes of road widening if the right of way is not already to that width.

AND FURTHER THAT the reasons for granting Consent Application B-11/2023 include:

- The proposal is consistent with the Provincial Policy Statement;
- The proposal conforms to the County of Middlesex Official Plan and the Middlesex Centre Official Plan; and
- Subject to the conditions, the proposal would comply with the Middlesex Centre Comprehensive Zoning By-law.

Purpose:

The purpose of this report is to provide Council with a recommendation in regards to an application for a surplus farm dwelling severance on a farm that is located on the south east corner of the intersection at Ilderton Road (County Road 16) and Adelaide Street North (County Road 41).

A location map is included as Attachment 1.

Background:

The purpose and effect of Consent Application B-11/2023 is to sever a residence surplus to a farm operation as a result of consolidation. The severed lands (municipally known as 14875 Ilderton Road) are proposed to have a frontage of approximately 100 metres (328 feet) on Ilderton Road and an area of approximately 1.36 acres (0.55 ha). The retained farmland would maintain a broken frontage of approximately 510 metres (1673.23 ft) on Ilderton Road and an area of approximately 103.40 ac (41.84 ha).

As a whole, the property currently contains a single detached dwelling known as 14875 Ilderton Road, a storage shed and agricultural lands in crop production. The applicant advised the existing storage shed is to be severed with the single detached dwelling. The lands are serviced by private services in the form of a septic system and a well. The property is surrounded by agricultural lands in crop production. The lands are partially regulated by the Upper Thames River Conservation Authority (UTRCA). The lands also contain natural heritage features identified by the Middlesex Natural Heritage Systems Study 2014 as well as significant woodlands.

A sketch of the proposal is included as Attachment 2.

Policy Regulation:

The subject land is designated 'Agricultural Area' according to the County of Middlesex Official Plan and 'Agriculture' by the Middlesex Centre Official Plan. The land is zoned 'Agricultural' (A1) by Middlesex Centre's Comprehensive Zoning By-law.

Provincial Policy Statement (PPS)

According to Section 3 of the Planning Act, as amended, decisions made by planning authorities "shall be consistent with" the PPS. The principal policies of the PPS that are applicable to the proposed development include:

Section 2.3.4.1(c) of the PPS directs that lot creation may be permitted for a residence surplus to a farming operation as a result of farm consolidation, provided the new lot is limited to a minimum size needed to accommodate the use and appropriate sewage and water services, and new residential dwellings are prohibited on the remnant parcel of farmland.

County of Middlesex Official Plan:

The principal policies of the County of Middlesex's Official Plan that are applicable to the proposed development include:

Section 4.5.3.4(a) of the Plan indicates that consents to sever a residence surplus to a farming operation as a result of farm consolidation may be permitted, provided the residence was built prior to January 1, 1999 and that the new residential dwellings are prohibited on any vacant remnant parcel of farmland created by the severance.

Middlesex Centre's Official Plan

The principal policies of Middlesex Centre's Official Plan that are applicable to the proposed development include:

The criteria for proposals to sever surplus farm residences, as outlined in Middlesex Centre's Official Plan, are as follows:

"10.3.2.1...

- d) Consent to sever a residence surplus to a farming operation as a result of farm consolidation may be permitted, provided the following conditions are satisfied:
 - i. Farm consolidation occurs or has occurred through the acquisition of an additional farm property.
 - ii. The farming operation consists of at least two farms. The farms may be located in different municipalities and the registered ownerships of the farms need not necessarily be identical provided it is demonstrated that the farms are operated as a single operation.

- iii. The farming operation demonstrates that the acquired farm has rendered a residence surplus to the needs of the operation.
- iv. The residence was constructed prior to January 1, 1999.
- v. The residence is habitable, as determined by the Municipality's Chief Building Official.
- vi. The lot for the surplus farm residence is limited to the minimum size needed to accommodate the use and appropriate sewage and water services, including contingency areas. The loss of agricultural land shall be avoided wherever possible when determining an appropriate lot size. Environmental features, including but not limited to natural heritage features and natural hazards, will also be avoided when determining an appropriate lot size.
- vii. That safe ingress/egress for vehicles is possible for both resulting lots, which may necessitate new road entrances or road upgrades to be undertaken at the expense of the applicant. Environmental features, including but not limited to natural heritage features and natural hazards, will be avoided when considering new road entrances or road upgrades.
- viii. If required, a revised assessment schedule in accordance with the Drainage Act, as amended, is commissioned and paid for by the applicant.
- ix. The lot creation for the surplus farm residence is to comply with the Minimum Distance Separation I formula if there are livestock buildings on the remnant farm.
- x. Livestock is prohibited on the residential lot, specifically through the Municipality's Comprehensive Zoning By-law.
- xi. A notice is registered on the title of the lot that is to accommodate the surplus farm residence; specifically notifying future owners of normal farm practices, as outlined in the Farming and Food Production Protection Act, 1998, as amended.
- xii. New residences are prohibited on any remnant farm lot resulting from the severance, specifically through the Municipality's Comprehensive Zoning By-law.
- xiii. If the remnant farm lot does not meet the minimum lot area and lot frontage standards of the Comprehensive Zoning By-law, the new minimum lot area and lot frontage that result are to be recognized through an implementing zoning by-law amendment. This requirement shall not apply if the remnant farm is merged in title with an abutting farm.
- xiv. There are no negative impacts on natural and built heritage features as a result of the severance.
- xv. Natural hazard concerns relating to the severance are addressed to the satisfaction of the conservation authorities that have jurisdiction in the area."

Consultation:

Notice of the application has been circulated to agencies, as well as property owners in accordance to the requirements of the Planning Act.

Public Comments:

At the time of writing the subject report, no comments or concerns had been received from the public regarding this proposal.

Agency Comments:

The following comments were received at the time of writing this report;

Upper Thames River Conservation Authority: the subject lands are regulated by the UTRCA due to the presence of riverine flooding and erosion hazards associated with the Medway East Drain and a wetland and its surrounding area of interference on the subject and adjacent lands.

The UTRCA has no objections to the Consent application. The location of the proposed severance is outside of the hazardous lands and no new development is proposed at this time. Please note that some portions of the severed lands may still be located within the UTRCA regulated area and future development may require a Section 28 Permit or Letter of Clearance from UTRCA Land Use Regulations staff.

Hydro One: no comment. Please contact hydro one for any relocation of services.

Middlesex Centre Chief Building Official: please include conditions addressing the following: that the owner confirms the septic system's location and a contingency area, that a building permit be required if accessory buildings are required to be removed, and that any remaining buildings be confirmed to meet residential accessory building standards outlined in the OBC, to the satisfaction of the CBO.

Middlesex Centre Public Works and Engineering Department: a condition is to be included requiring a drainage reassessment.

Analysis:

The Provincial Policy Statement (PPS), County Official Plan and Municipality's Official Plan generally permit lot creation in agricultural areas to dispose of a dwelling surplus to a farming operation as a result of farm consolidation, subject to evaluation criteria.

Staff are satisfied that farm consolidation has been achieved and that the residence may be deemed surplus to the needs of the farming operation as a result of farm consolidation. The applicants have a home farm and operate 27 farms with a total area of approximately 1063 ha (2629 ac). Additionally, municipal records indicate that the existing dwelling was constructed prior to 1999.

The Provincial Policy Statement directs that lot creation may be permitted for a residence surplus to a farming operation as a result of farm consolidation, provided the new lot is limited to a minimum size needed to accommodate the use, as well as an appropriate sewage and water services.

Middlesex Centre's Official Plan indicates that the severed parcel should generally only be as large as necessary to accommodate on-site water and sanitary disposal facilities. Staff note that the area of the lands proposed to be severed include the septic system, and will need to confirm that a contingency area for the septic system exists on the severed lands. Additionally, the land as shown also accommodates the existing well. Having said that, a portion of the lands proposed to be severed located on the east side of the driveway does not accommodate the septic system or well (see Attachment 2 Severance Sketch). Planning Staff is of the opinion that this portion of land should remain with the lands to be retained. As a condition of consent staff consider it appropriate to require the resultant severance to be reduced to approximately 1 acre including a contingency area for the septic system on the reduced resultant severed lands.

Staff note that no agricultural lands in crop production are being removed as a result of the proposed application.

The proposed severance was evaluated in accordance with the Minimum Distance Separation (MDS) Formula Implementation Guidelines. Staff note that MDS I formula is not applied when a dwelling to be severed is already located on a separate lot from an area livestock barn or facility. There are no existing livestock barns which would be located on the retained lands. Staff have determined that MDS I would not create a new impact should the subject application be approved.

Planning staff is satisfied that the criteria for the severance of the surplus farm residence, as proposed, have been met or can be appropriately addressed via conditions of consent.

Given the above, planning staff are recommending that the subject application be approved, subject to conditions.

This opinion is provided prior to the public meeting and without the benefit of potentially receiving all comments from agencies or members of the public. Should new information arise regarding this proposal prior to or at the public meeting, Council is advised to take such information into account when considering the application.

Financial Implications:

None.

Attachments:

1. Location Map
2. Proposed Severance Sketch